

Kirklees Stronger Families Outcomes Plan 2021 – 22

The Kirklees Stronger Families Outcomes Plan (SFOP) outlines Kirklees strategic approach to the National [Supporting Families Programme](#). It details how our strategic plans are linked to our Early Support outcomes, and how we measure significant and sustained progress for the families we are working with across the Kirklees Early Support System. This has been developed and owned by local partners and services, internal auditors and local strategic leaders and has been signed off by local governance arrangements and MHCLG (Ministry of Housing, Communities and Local Government).

Our local SFOP purpose is as follows:

1. Describes what Kirklees Council and our partner agencies within the programme aim to achieve with each family regarding the six headline areas the programme aims to tackle; and how this supports wider service transformation objectives (i.e., how these ‘per family’ outcomes support broader, area-wide goals of demand reduction or fiscal savings);
2. To provide a basis against which Kirklees Council can determine when significant and sustained progress has been achieved and, therefore, when a results claim may be made for the family; and
3. To provide a framework against which Kirklees internal auditors and the national Supporting Families Team’s spot checks may establish whether a result is valid.

Our Aims and our Vision for Kirklees

Kirklees services who work with families are under increased demand with reduced resources. Multiple services working with families can be costly, overburden the family, risking disengagement and reduced outcomes for the family. Our programme aims to transform how services are delivered in Kirklees to support increased demand yet achieve better outcomes for families we are working with across the Early Support System.

Our vision for Kirklees is to be a district which combines a strong, sustainable economy with a great quality of life – leading to thriving communities, growing businesses, high prosperity and low inequality where people enjoy better health throughout their lives. Through our Stronger Families work, we aim to build “Strong and resilient communities, where families are encouraged and supported in bringing up their



children responsibly, so that all members of the family realise their full capabilities and strengths to contribute positively to society and the economy”.

Kirklees Stronger Families Programme aims to be a vehicle for lasting change in the way that services are delivered. It offers an opportunity to bring together key partners to develop system-wide transformation through innovation and changing our approach to working with families with complex needs. Please refer to the below vision diagram, from the [Early Help System Guide](#), which is the vision for the Early Support System in Kirklees:

The Early Help Vision

1. I trust the professionals working with me and my family – they understand us better

2. We only tell our story once. I get offered help much earlier now and everyone works together. There is someone in my life listening to and caring for me and my family, and appreciating our strengths

3. I set the outcomes in my family plan with my lead worker. I know how to improve our lives, navigate the system and get support if there are problems. Improving outcomes make a difference to our lives

4. When things get tough, I know the relationships I have with my friends and community will help me

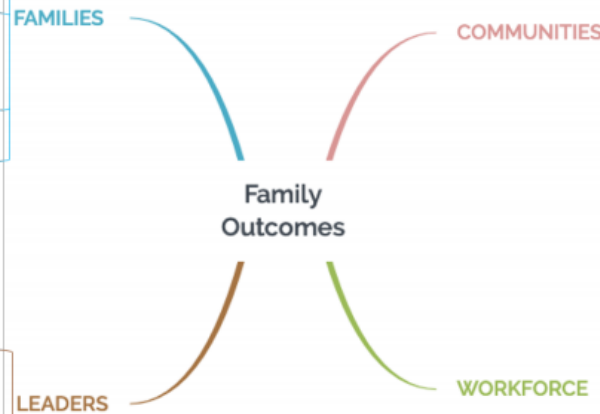
1. Local leaders trust each and share responsibility to improve all outcomes for the place and population across the life course, with evidence and quality assurance of collective impact

2. Trust is underpinned by governance with shared responsibilities, e.g. Combined Authority, Public Service Board, Alliances

3. Local coordination of the family support system ensures needs are met, often matchmaking between demand and local resources and assets

4. There is an ambitious strategy that is transforming the local families support system and reducing demand to acute services. Prevention focussed initiatives are coordinated and seen as interdependent, such as crime, serious violence, child poverty, obesity, integrated communities

Early Help is the total support that improves a family's resilience and outcomes or reduces the chance of a problem getting worse



1. In my community and networks, people know each other better and look out for how they can help

2. Our community and public services agreed to work together to promote and develop community resources, spaces and activity

3. There are local projects and groups in our neighbourhood connected to family support services. Businesses play an important role in the community

4. We help to design our local services. Any work with my community or family is done in partnership

1. There is a professional family support service. Whole family working is the norm for all people-facing public services through a shared practice model. And early help and family support is seen as everyone's responsibility

2. Public services work together in integrated hubs based in the community with a common footprint

3. Universal services such as schools and nurseries are supported to help local families and vulnerable people, with access to intelligence and common case management across the early help system

4. Data sharing across partners enables joint intelligence and risk-based analysis of families' needs, including finding and offering support to families with hidden needs

Our Outcomes

Between April 2021 and March 2022, the Stronger Families Programme are committed to deliver sustained and significant progress to at least 653 families in Kirklees. We have already achieved outcomes with 5231 families between 2012 and 2021.

The Stronger Families Outcomes Plan supports [Kirklees Councils shared outcomes](#), which are as follows:

- Best Start: Children have the best start in life
- Sustainable economy: Kirklees has sustainable economic growth and provides good employment for and with communities and businesses
- Well: People in Kirklees are as well as possible for as long as possible.
- Safe and cohesive: People in Kirklees live in cohesive communities, feel safe and are protected from harm
- Independent: People in Kirklees live independently and have control over their lives
- Clean and green: People in Kirklees experience a high quality, clean, sustainable, and green environment
- Aspire and achieve: People in Kirklees have aspiration to achieve their ambitions through education, training employment and lifelong learning
- Efficient and effective: Kirklees Council works smart and delivers efficiently and effectively

Our outcomes plan is linked to the four [Children and Young People's Partnership \(CYPP\)](#) ambitions as outlined in the below table:

CYPP high level ambitions	Supporting Families outcomes
1. To be healthy and valued in our community	<ul style="list-style-type: none"> • Living well, improving physical and mental health and wellbeing: Parents and children with a range of health needs
2. To aspire, to achieve and to enjoy childhood	<ul style="list-style-type: none"> • Getting a good education and skills for life: Children who have not been attending school regularly



<p>3. To feel safe – in a loving secure family and a strong, cohesive community</p>	<ul style="list-style-type: none"> • Improving children’s life chances: children who need additional support, from the earliest years to adulthood • Staying safe in relationships: families affected by domestic abuse • Staying safe in the community: parents or children involved with crime or anti-social behaviour
<p>4. To live in a decent home with enough money</p>	<ul style="list-style-type: none"> • Improving living standards: families experiencing or at risk of worklessness, homelessness or financial difficulties

Our outcomes plan is developed to link with our [Early Support Strategy](#) in Kirklees which is our shared approach to responding to the needs of children, young people and families. We have been ambitious in our revised Outcomes Plan, as we have a strong focus upon improving our data maturity, which means for us, working better with partners to gain access to wider data streams to improve services for children, young people and families in Kirklees. With better data, we aim to support earlier identification of need in families, to support them to get help earlier. We want to gain a better understanding of how problems develop for families in Kirklees, so that collectively we can plan, commission, and deliver services that are more responsive to family's needs. We want to gain a better understanding of what works for our families in Kirklees, to ensure that our practitioners have the right skills and training to support families locally. We also want to ensure that we have good information for practitioners working to support children, young people and families across Kirklees, to support accurate understanding of risk and protective factors, so that practitioners are better informed , supporting them to work holistically with families.



The Early Support System in Kirklees

In Kirklees we recognise that there are a broad range of partners who all contribute to providing a holistic and responsive Early Support System. We recognise the same model of the system that MHCLG and the programme guidance recommends (see diagram below) and are working to support partners to understand their role within the Early Support System.

The Early Help System



Our Framework

Supporting Families Headline Area 1				
Staying safe in the community: parents or children involved with crime or anti-social behaviour				
Local strategic plan:				
Kirklees Communities Partnership Plan 2018-21 link : <ul style="list-style-type: none"> • Preventing and reducing crime • Tackling anti-social behaviour • Protecting people from serious harm • Improving place 				
Early Support outcome area	Eligibility indicator for inclusion on the Stronger Families programme	Significant & sustained progress:	How we will measure success:	Data sources and evidence
In development	A child or young person who has committed a proven offence in the last 12 months, or an arrest without conviction	No proven offences by children or young people in the household in a 6-month period.	The number of proven offences by under-18-year-olds in a 6-month period.	Lead professional nominations and closure certificates YJS database
In development	An adult or child who has received an anti-social behaviour intervention (or equivalent) in the last 12 months	No household has been subject to an ASB intervention in a six-month period.	The number of ASB interventions or reports in a six-month period.	Contact Manager (KASB database system)



				Lead professional nominations & closure certificates.
In development	An adult prisoner (who will have parenting responsibilities on release) or young person (who will be returning to the family home) in a secure unit who is less than 12 months from his / her release date.	No proven offences in the 6 months post-release.	The number of proven offences in a six-month period.	NPS/WYCRC (The Probations Service)
In development	An adult who is currently subject to a licence or supervision in the community, following release from prison, and has parenting responsibilities.	No proven offences in the 6 months post-licence conditions.	The number of proven offences in a six-month period.	Data reports from WYCRC/NPS (The Probations Service) WY Police disposals
In development	An adult currently serving a community order or suspended sentence, who has parenting responsibilities.	No proven offences in the 6 months post-community order ending.	The number of proven offences in a six-month period.	Data reports from WYCRC/NPS (The Probations Service)
In development	An adult or child involved in a gang; county lines linked crime and exploitation; and serious violence (including offensive weapon crime	No proven links to exploitation for a six-month period	The number of proven offences/referrals in a six-month period.	Exploitation Screening Panel Childview

	such as knife crime, gun crime and robbery) in the last 12 months (either as a victim or a perpetrator)			Closure certificates received from partners
In development	Adults and children nominated by professionals because of their potential to offend or offending behaviour is of equivalent concern to the indicators above, for instance where family members are at risk of radicalisation.	No proven offences or concerns for a six-month period.	The number of proven offences/referrals in a six-month period.	Nominations received by YOT, WYCRC/NPS (The Probations Service), ESP, and channel Panel CMIS database Closure certificates received from partners

Supporting Families Headline Area 2

Getting a good education and skills for life: Children who have not been attending school regularly

Local strategic partnership:

Education and Learning Partnership Board

Early Support outcome area	Eligibility indicator for inclusion on the Stronger Families programme	Significant & sustained progress:	How we will measure success:	Data sources and evidence
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In development	A child whose average attendance over the last three consecutive terms is less than 90 per cent.	Every child in the household has attended school achieving at least 90% attendance over 3 consecutive terms	Attendance over 3 consecutive terms (not including authorised absences)	Synergy School census data.
In development	A child who has received at least 3 fixed term exclusions in the last 3 consecutive school terms; or a child at primary school who has had at least 5 school days of fixed term exclusion in the last 3 consecutive terms; or a child of any age who has had at least 10 days of fixed term exclusion in the last 3 consecutive terms.	Every child in the household has no more than 2 fixed term exclusions per child over 3 consecutive terms	Exclusion rate over 3 consecutive terms	Synergy
In development	A child who has been permanently excluded from school within the last 3 school terms.	Every child in the household has no more than 2 fixed term exclusions per child over 3 consecutive terms	Exclusion rate over 3 consecutive terms	Synergy
In development	A child who is in alternative education provision to improve their behaviour.	Resettled into appropriate education provision.	Exclusion rate over 3 consecutive terms.	Nominations from education settings. Progress certificates from education settings

In development	A child nominated by education professionals and/or lead practitioner/key worker as having school attendance problems of equivalent concern to the indicators above because they are not receiving a suitable full-time education, including concerns with children electively home educated.	Every child in the household has attended school achieving at least 90% attendance over 3 consecutive terms	Attendance/exclusion rate over 3 consecutive terms	Synergy Nominations from education settings. Progress certificates from education settings
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Supporting Families Headline Area 3

Improving children's life chances: children who need additional support, from the earliest years to adulthood

Local strategic plan:

Children and Young People's Plan 2020 – 2023 [link](#)

Early Support outcome area	Eligibility indicator for inclusion on the Stronger Families programme	Significant & sustained progress:	How we will measure success:	Data sources and evidence
In development	A child who has been identified or assessed as needing early support.	The family have engaged successfully through the completion of actions within their TAF or early support plan leading to a	Re-referral data (referrals that translate into an assessment, 6 months post closure)	Liquid logic Early Help Assessment Certificate outlining

		<p>de-escalation of need with no re-referrals over a six-month period.</p> <p>Family member attends recognised programme including parenting or relationship programmes, or equivalent direct work with recognised professional.</p> <p>Family engages in FGC.</p>		<p>significant progress and TAF closure</p>
In development	A child 'in need' under section 17, Children Act 1989.	The family have engaged successfully through the completion of actions within their CIN plan leading to a de-escalation of need, with no subsequent referrals over a 6-month period.	Re-referral data (referrals that translate into an assessment, 6 months post closure)	Liquid logic
In development	A child who has been subject to an inquiry under section 47, Children Act 1989.	The family have engaged successfully through the completion of actions within their plan leading to a de-escalation of need with no subsequent referrals over a 6-month period.	Re-referral data (referrals that translate into an assessment, 6 months post closure)	Liquid logic

In development	A child subject to a Child Protection Plan.	The family have engaged successfully through the completion of actions within their CP plan leading to a de-escalation of need with no subsequent referrals over a 6-month period.	Re-referral data (referrals that translate into an assessment, 6 months post closure)	Liquid logic
In development	A child with unmanaged and/or unsupported SEND, including social, emotional and mental health needs.	The family engaged successfully through the completion of actions within their plan leading to a de-escalation of need with no subsequent referrals over a 6-month period.	Reported managed / supported SEN Re-referral data (referrals that translate into an assessment, 6 months post closure)	SENDACT database Synergy Liquid Logic
In development	A child identified as having a delay in speech language and communication skills.	The family have successfully engaged in appropriate support as identified by SALT specialist.	Re-referral data (referrals that translate into an assessment, 6 months post closure)	Locala – SALT Early Years Team
In development	A child who did not achieve a good level of development at age 5 as identified through ASQ	The family engaged successfully through the completion of actions within their plan leading to a de-escalation of need with no subsequent	Re-referral data (referrals that translate into an assessment, 6 months post closure)	Locala Synergy Early Years Team

		referrals over a 6-month period.		
In development	A family who is or has been entitled to 15 hours free early education for two-, three- or four-year-olds and has not taken this up	The family have accessed suitable 2/3/4-year-old placement and demonstrating good attendance (90% or 40% increase for a full term).	Demonstrated attendance	Early Years Team FEEC Team Progress certificates from Lead Professional
In development	A child experiencing or at risk of exploitation, including sexual exploitation.	The family engaged successfully through the completion of actions within their plan leading to a de-escalation of need with no subsequent referrals & reduced risk over a 6-month period.	Exploitation data over 6-month period	Liquid logic Exploitation Screening panel
In development	A child where there has been missing from home incidents in the last 12 months	No further missing episodes which result in escalation of need, measured over a six-month period.	Missing data over 6-month period	Liquid logic Exploitation Screening panel
In development	A child affected by parental conflict	The family engaged successfully through the completion of actions within their TAF or early support plan leading to a de-escalation of need with	Re-referral data (referrals that translate into an assessment, 6 months post closure)	Liquid Logic Nominations & certificates provided by recognised individuals / early support services

		no re-referrals over a six-month period. Family member attends recognised programme including parenting or relationship programmes, or equivalent direct work with recognised professional. Family engages in FGC.		
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Supporting Families Headline Area 4

Improving living standards: families experiencing or at risk of worklessness, homelessness or financial difficulties

Local strategic plans:

Kirklees Housing Strategy 2018 – 2023 [link](#)

Tackling Poverty in Kirklees [link](#)

Kirklees Preventing Homelessness and Rough Sleeping Strategy 2018 – 2023 [link](#)

Kirklees Economic Strategy 2019 – 2025 [link](#)

Early Support outcome area	Eligibility indicator for inclusion on the Stronger Families programme	Significant & sustained progress:	How we will measure success:	Data sources and evidence
In development	An adult in receipt of out of work benefits, or an adult who is claiming Universal	Adult commences work or adult family member achieved or is studying	Movement off out of work benefits for sustained period of continuous	JCP – SFEA DWP



	Credit and subject to work-related conditions.	towards achieving a recognised qualification	employment (13/26 weeks) or training qualification completed. Family member volunteers for work programme (ESF) in last 6 months Family member remains on appropriate legacy benefit or moves to appropriate UC workgroup.	
In development	A child who is about to leave school, has no / few qualifications and no planned education, training or employment.	Child engages in suitable support or work placement opportunity during the summer period and does not become NEET for 6 month period.	Attendance certificate following engagement on the approved course, with no further re-referrals	C&K Careers Education data (synergy)
In development	A young person who is not in education, training or employment.	Young Person is in full time education or working towards achieving a vocational qualification or apprenticeship and this is sustained over 3 consecutive terms.	Attendance certificate following engagement on the approved course, with no further re-referrals	C&K Careers database, or verification by 'certificate' signed by responsible person
In development	Families at risk of homelessness or living in accommodation which it is	Family retains accommodation and risk of homelessness is prevented or family moves to a	Agreement is in place with landlord or via court order to prevent possession of home/homelessness and	Nominations and progress certificates received from: KNH

	not reasonable for them to continue to occupy	suitable and sustainable tenancy or	tenancy agreement is in place and sustained for a period of 6 months	Housing solutions KBOP Fusion housing
In development	Parents and families nominated by professionals as being at significant risk of financial difficulties. This may include those with problematic / unmanageable levels and forms of debts, those with significant rent arrears and those experiencing in work poverty. This will also include those with low income, illness and disability.	Family engages in budgeting sessions and debt support/advice. Family may also engage in advice regarding income maximisation or gained support around the benefit system. Family are no longer recognised as being at significant risk.	Income or debt payment plan is in place and implemented for at least 13 weeks, or confirmation that family member is engaging in work focussed support. Family access appropriate services to prevent financial exclusion and income maximisation.	Nominations and certificates from: KNH Housing solutions KBOP Fusion housing Advice Kirklees KBAS

Supporting Families Headline Area 5

Staying safe in relationships: families affected by domestic abuse

Local strategic priorities:

Kirklees Domestic Abuse strategic priorities from Kirklees Domestic Abuse Strategy 2019-2021 [link](#)

1. Act before someone gets harmed
2. Identify and stop harmful behaviours



3. Increase safety for those at risk
4. Support people to lives the lives they want after harm occurs

Early Support outcome area	Eligibility indicator for inclusion on the Stronger Families programme	Significant & sustained progress:	How we will measure success:	Data sources and evidence
In development	A young person or adult known to local services has experienced, is currently experiencing or is at risk of experiencing domestic abuse, sexual violence, abuse or honour-based abuse.	Victim engages in work to prevent further domestic abuse through completion of relevant groupwork or direct work with qualified professional. Reduced CAADA DASH risk assessment No repeat MARAC referral for 6 month period Adaptations to the home are made Conviction / remedy / non-molestation order in relation to perpetrator. Perpetrator has left the home	Increased safety for family for 6-month period. Re-referral data (referrals that translate into an assessment, 6 months post closure)	Nominations and certificates & closure summaries
In development	A young person or adult who is known to local services as having perpetrated an incident of domestic abuse, sexual	Perpetrator engages in perpetrator programme or equivalent direct work with a qualified practitioner.	Increased safety for family for a 6-month period. Re-referral data (referrals that translate into an	Nominations and certificates & closure summaries

	violence, abuse or honour-based abuse in the last 12 months		assessment, 6 months post closure)	
In development	A household or family member has been subject to a police call out for at least one domestic incident, in the last 12 months.	Family undertake FGC or relationship counselling. Family member attends recognised programme including parenting or relationship programmes No further police callouts for 6-month period.	No further callouts for at least 6 months.	Nominations, certificates & closure summaries. Police data.

Supporting Families Headline Area 6

Living well, improving physical and mental health and wellbeing: Parents and children with a range of health needs

Local strategic plan:

Kirklees “Whole Life Approach” for Mental Health & Wellbeing 2017-2021 [link](#)

Kirklees Health and Wellbeing Plan 2018 – 2023 [link](#)

- Healthy weight
- Community connection
- Feel in control
- Increase life expectancy



Early Support outcome area	Eligibility indicator for inclusion on the Stronger Families programme	Significant & sustained progress:	How we will measure success:	Data sources and evidence
In development	An adult (who has parenting responsibilities) with mental ill-health across mild, moderate or severe needs.	The individual(s) are accessing suitable support and/or treatment and this is maintained whereby the individual is deemed to be in recovery.	WEMWBS or equivalent evidence-based tool to outline progress.	SWYPFT data including nominations and progress certificates
In development	A child with mental ill-health across mild, moderate or severe needs.	The individual(s) are accessing suitable support and/or treatment and this is maintained whereby the individual is deemed by nominated health professionals to have made significant and sustained progress.	The use of Goal Based Outcomes (GBO) tool such as RCADs, GAD-7, PHQ-9 or equivalent evidence-based tool to outline progress.	CAMHS data including nominations and progress certificates
In development	An adult with parenting responsibilities and a substance misuse problem.	The individual(s) are accessing suitable support and/or treatment and this is maintained whereby the individual is deemed to be in recovery.	TOP or equivalent evidence-based tool to outline progress.	CGL data including nominations and progress certificates
In development	A child with substance misuse issues.	The individual(s) are accessing suitable support and/or treatment and this is maintained whereby the	YPOR or equivalent evidence-based tool to outline progress.	CGL data including nominations and progress certificates

		individual is deemed by nominated health professionals to have made significant and sustained progress.		
In development	A child exposed to substance use in their home environment.	The individual(s) has accessed suitable support if necessary.	YPOR or equivalent evidence-based tool to outline progress.	CGL data including nominations and progress certificates
In development	A new mother who has a mental health or substance misuse problem and other health factors associated with poor parenting.	The individual(s) are accessing suitable support and/or treatment and this is maintained whereby the individual is deemed to be in recovery.	Relevant evidence-based tool to outline progress.	Locala data including nominations and progress certificates
In development	Adults with parenting responsibilities or children who are nominated by health professionals as having any mental and/or physical health needs of equivalent concern to the indicators above. This may include unhealthy behaviours, resulting in problems like obesity, malnutrition or diabetes.	The individual(s) are accessing suitable support and/or treatment and this is maintained whereby the individual is deemed by nominated health professionals to have made significant and sustained progress.	Relevant evidence-based tool to outline progress.	Nominations and progress certificates from health professionals.

Glossary of Terms

ASQ	Ages and Stages Questionnaire
CAADA-DASH	Coordinated Action Against Domestic Abuse - Domestic Abuse, Stalking, Harassment and Honour based violence Assessment Tool
CAMHS	Child and Adolescent Mental Health Service
CGL	Change Grow Live
CMIS	Channel Management Information System
DWP	Department for Works and Pensions
ESF	European Skills Fund
ESP	Exploitation Screening Panel
FEEC	Free Early Education and Childcare
FGC	Family Group Conferencing
GAD 7	Generalised Anxiety Disorder (7 item scale)
JCP - SFEA	Job Centre Plus – Supporting Families Employment Advisors
KBAS	Kirklees Benefits Advice Service
KBOP	Kirklees Better Outcomes Partnership
KHN	Kirklees Homes and Neighbourhoods
MARAC	Multi Agency Risk Assessment Conference
NEET	Not in Employment Education or Training
NPS	National Probation Service
PHQ 9	Patient health Questionnaire (9 item)
RCAD	Revised Child Anxiety Scale
SALT	Speech and Language Therapy
SENDACT	Special Educational Needs and Disabilities Act
SWYPFT	South West Yorkshire Partnership Foundation Trust
TAF	Team Around the Family
TOP	Treatment Outcomes Profile



WEMWBS	Warwick Edinburgh Mental Wellbeing Scale
WY	West Yorkshire
WYCRC	West Yorkshire Community Rehabilitation Company
YJS	Youth Justice Service
YPOR	Young Persons Outcome Record

